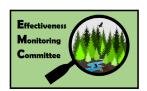
# **EFFECTIVENESS MONITORING COMMITTEE Strategic Plan**





Submitted to the California State Board of Forestry and Fire Protection

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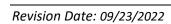
- 13 Cover photos details and credits (clockwise from the top left): Measuring algal concentrations with a
- 14 BentoTorch at a study site in a lower Klamath River tributary for the of Class II riparian prescription
- effectiveness study (Credit: Jonah Nicholas); Runoff simulation photo for post-fire skid trail Best
- 16 Management Practices testing (Credit: Drew Coe); Structure for motion photography to characterize
- surface roughness on post-fire skid trail BMP effectiveness study (Credit: Drew Coe); Conducting a
- 18 stream survey at a study site in a lower Klamath River tributary for the Class II riparian prescription
- 19 effectiveness study (Credit: Cedric Pimont).



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## **LIST OF ABBREVIATIONS**

53	AM	Adaptive Management
54	Board	California State Board of Forestry and Fire Protection
55	CAL FIRE	California Department of Forestry and Fire Protection
56	CCR	California Code of Regulations
57	CRA	Completed Research Assessment
58	CMQ	Critical Monitoring Questions
59	EMC	Effectiveness Monitoring Committee
60	ESA	Endangered Species Act
61	FGC	Fish and Game Code
62	FGCom	Fish and Game Commission
63	FPA	Forest Practice Act
64	FPC	Board Forest Practice Committee
65	FPP	Full Project Proposal
66	FPRs	California Forest Practice Rules
67	ICP	Initial Concept Proposal
68	PI	Principal Investigator
69	TRFR	Timber Regulation and Forest Restoration Program



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## 1.0 EMC BACKGROUND, OPERATIONS, AND REPORTING STRUCTURE

- 71 The California State Board of Forestry and Fire Protection (Board) formed the Effectiveness Monitoring
- 72 Committee (EMC) in 2014 to develop and implement a monitoring program to provide an active
- 73 feedback loop to policymakers, managers, agencies, and the public as to the impact and effectiveness of
- state regulations in California's timberland ecosystems, including watershed and wildlife concerns.
- 75 Effectiveness monitoring is necessary to assess whether management practices are achieving the
- 76 resource goals and objectives set forth in the California Forest Practice Act (FPA) (Z'berg-Nejedly Forest
- 77 Practice Act of 1973, California Public Resources Code [PRC] § 4511–4630.2 [2021]) and Forest Practice
- 78 Rules (FPRs) (CALFIRE 2020) and related natural resource protection statutes and laws, codes, and
- 79 regulations (EMC 2013, MacDonald et al. 1991), including the California Endangered Species Act (ESA),
- 80 federal ESA, Porter-Cologne Water Quality Act, federal Clean Water Act, and Fish and Game Code (FGC).
- 81 The EMC collectively refers to these as the FPRs and associated regulations and evaluates their
- 82 effectiveness by utilizing research results stemming from EMC-supported research.
- 83 Effectiveness monitoring is a key component of Adaptive Management (AM), and is critical in
- determining compliance with the "ecological performance" reporting requirements outlined in
- 85 <u>Assembly Bill (AB) 1492</u> (Forest Resource Management 2012). The Timber Regulation and Forest
- 86 Restoration Fund (TRFR), which funds EMC-supported research projects, is directed by AB 1492 to
- 87 develop ecological performance measures for state and private forestland management. Findings are
- 88 presented in a formal AM process to inform the California Board of Forestry and Fire Protection ('Board')
- 89 in future policy development. The AM process provides the basis for decision-making and facilitating
- 90 adaptation to changing circumstances and unexpected outcomes in dynamic ecosystems.
- 91 The EMC's Strategic Plan was first released in 2018 (EMC 2018) and documents the AM framework
- 92 utilized by the EMC and the Board to evaluate the impacts of the FPRs and associated regulations based
- on the results of EMC-funded scientific research, as well as the process to adapt rules and regulations to
- 94 new information. The Strategic Plan describes the process for project solicitation, implementation, and
- 95 evaluation, and is reviewed and updated approximately every three years and presented to the Board
- 96 for approval. This 2022 Strategic Plan (EMC 2022a) has been updated to clarify and simplify language
- and include newly adopted procedures approved by the Board.
  - Companion documents that should be consulted along with the Strategic Plan include:
    - **EMC Charter**: The <u>Board-approved Charter</u> (EMC 2013) directs the EMC to implement a collaborative, transparent, and science-based monitoring effort. The Charter communicates the goals and objectives of the EMC; describes the membership and structure of the committee; and details meeting organization, rules of conduct, and how the committee acts and communicates with the Board. <u>EMC members</u> (EMC 2022b) represent a wide range of natural resource expertise from academia, state and federal agencies, private and state forestland owners, and the public. Expertise includes forest management and ecology, hydrology, geology, aquatic ecology, fisheries, wildlife management, and resource monitoring and sampling.
    - EMC Research Themes and Critical Monitoring Questions: First drafted as part of the Strategic Plan in 2018 (EMC 2018) and updated as a stand-alone document in 2022 (EMC 2022c), the

EMC and the Board adopted a suite of Critical Monitoring Questions (CMQs) based on input from a variety of stakeholders and organized them into 11 Research Themes. The goal of the EMC is to develop a process-based understanding of the effectiveness of FPRs and associated regulations in maintaining and enhancing forest ecosystem function, water quality, and aquatic and wildlife habitats. The EMC uses the most recently established Research Themes and CMQs (see EMC 2022c) as guidance to the EMC itself and prospective grantees to solicit and evaluate prospective effectiveness monitoring projects for funding support.

- EMC Annual Report and Work Plan: Updated annually, the EMC's Annual Report and Work Plan (State of California 2022a) documents EMC accomplishments, changes to EMC membership, project selection processes for the year, and the status of active EMC-supported monitoring projects. The annual allocation from the TRFR fund to the EMC for funding of monitoring research is detailed in the EMC Annual Report and Workplan. Additionally, the EMC receives priorities from Boards, Departments, and Agencies that are incorporated into its annual priorities.
- The approach described herein is a necessary component of AM. Section 1.0 of the document provides a brief background of the EMC. Section 2.0 describes the Strategic Plan "road map" as described in the Charter, the development of CMQs and associated research themes, and the EMC and the Board's roles in the AM process. Section 3.0 provides guidelines for development of EMC-supported research, such as considerations of scale in study design, and how project results are utilized in the AM feedback loop to inform policy development. Section 4.0 provides a very brief description of the process utilized by the EMC to solicit, assess, and fund monitoring research projects, and describes expected outcomes of EMC-funded research, including general project deliverables.
- 131 The EMC achieves its goals as outlined in the Charter (EMC 2017) and Strategic Plan by taking the following actions:
  - Periodically update the EMC Strategic Plan for Board consideration.
  - Prepare an Annual Report and Workplan for Board consideration.
  - Meet in open, webcast public meetings to conduct its business at least four times a year.
  - Annually distribute a <u>Request for Proposals</u> (RFP) (see EMC 2022e) soliciting project proposals
    for monitoring research investigating the FPRs and associated regulations. Review and rank
    project proposals and recommend projects to the Board for funding by December of each year.
    Funding of projects occurs from an annual allocation of up to \$425,000 each fiscal year from the
    TRFR Fund.
  - Review membership as needed due to term expirations or resignations. A <u>Call for Applications</u>
    (see EMC 2022f), if necessary, is widely distributed to encourage a broad spectrum of applicants
    that meet membership qualifications.

### 2.0 EMC STRATEGIC PLAN ROAD MAP: BRINGING SCIENCE TO POLICYMAKERS

- To facilitate the AM process that informs proposed changes to forestry policy, the EMC supports
- 146 research that evaluates the FPRs and associated regulations. This section briefly describes the
- development of critical monitoring questions and related research themes that highlight gaps in

- 148 knowledge related to the effectiveness of the FPRs and associated regulations; directs readers to the
- 149 Research Themes and CMQs (EMC 2022c), which also provides context for their relationships to the
- policies, goals, and priorities of other Agencies, Departments, and Boards (EMC 2017); and describes the
- AM Framework, which is a process for utilizing research results to inform changes to the FPRs and
- 152 associated regulations.

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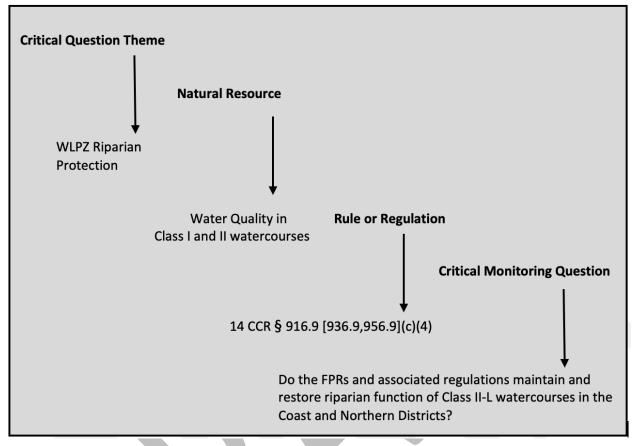
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## 2.1 Development of Critical Monitoring Questions

Critical Monitoring Questions that guide and focus research funding were established initially by the EMC via a public process in which the EMC sought and accepted priorities from a wide variety of stakeholders including agencies, departments, boards, EMC members, and the interested public (see EMC 2017). The EMC transformed the priorities into CMQs following a specific structure which is intended to improve understanding and allow better comparisons between multiple monitoring questions (see example in Figure 1). The Board approved the list of CMQs within the first <a href="Strategic Plan">Strategic Plan</a> on December 6, 2017 (EMC 2018). The Research Themes and Critical Monitoring Questions were revised by the EMC during open public meetings in 2022, and the EMC unanimously recommended to present the revised set of questions to the Board on <a href="DATE">DATE</a> 2022; the Board approved the revised set of questions at a public meeting on <a href="DATE">DATE</a> 2022. Additional information about the process for development of the questions, along with a list of and justification for the updated Research Themes and Critical Monitoring Questions, is available online (<a href="EMC 2022c">EMC 2022c</a>).

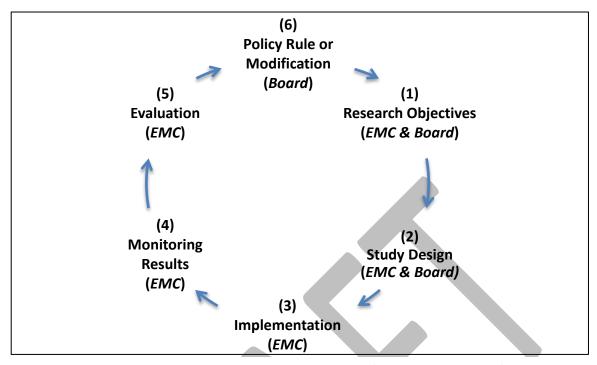




**Figure 1.** Example: Structure of relationships among the EMC critical monitoring questions, natural resources of concern, and the California Forest Practice Rules.

## 2.2 Adaptive Management Framework Guides EMC Funding and Research Review

Due to relatively small sample sizes and lack of controls for both dependent and independent variables associated with "specific question" studies, statistically rigorous testing of water quality, aquatic habitat, and wildlife resource questions is often difficult. The Board recognizes there is scientific uncertainty in how forested ecosystems function within the framework of managed forestlands, and in how various ecosystem components and processes interact. However, well-developed resource monitoring questions can improve scientific monitoring designs to limit spurious results and enhance the range of inference. Therefore, by formally employing an AM framework, the EMC and Board seek a better understanding of the effectiveness of FPRs and associated regulations. The EMC focuses on funding effectiveness monitoring research that feeds an information feedback loop imbedded within the AM framework to inform Board policy (Figure 2). Specifically, the Board reviews results of EMC-sponsored scientific studies to evaluate the effectiveness of the FPRs and associated regulations in meeting the goals of the Board.



**Figure 2.** The Adaptive Management Framework using EMC-funded research to inform Board policy and regulations.

Additionally, the Board may also consider the following four general goals—in alignment with the policies, goals, and priorities of other Agencies, Departments, and Boards (EMC 2017) as part of the AM Framework:

- (1) To provide compliance with the State and federal ESAs for species found on State and private forestlands.
- (2) To maintain and restore forest-dependent species on State and private forestlands.
- (3) To meet the requirements of the federal Clean Water Act and Porter-Cologne Water Quality Control Act on State and private forestlands.
- (4) To keep private forestlands economically viable in the State of California, by furthering regulatory streamlining efforts, while still enhancing California's timberland habitat.

The goal of any effectiveness monitoring study design is to determine if the FPRs and associated regulations related to natural resources management are maintaining and/or restoring ecological conditions. The goal of environmental monitoring studies is to detect changes from individual and/or cumulative effects of activities that are both spatially and temporally distributed across representative study areas. Results will be used in an AM framework to help the Board determine the appropriateness of policies and practices, and to revise or craft new management practices, policies, or regulations when current ones do not meet desired results.

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- 199 When the Board reviews scientific information from EMC-funded studies it is important for Board 200 members to understand the overall context and implications of the research. Therefore, as part of the 201 AM feedback loop, the findings of the EMC-sponsored studies required a means for integrating research 202 results into future forest management plans, either through changed policy, landowner outreach, or a 203 combination of approaches. To address this, the EMC developed a protocol for such an assessment— 204 approved by the BOF in 2021—to further assist in translation of scientific results to the Board, which will 205 aid the Board in adapting policy and regulations to reflect new information gleaned from EMC-funded 206 research. This Completed Research Assessment (CRA) (EMC 2021) (also referenced as the "Science to 207 Policy Framework") provides a step-by-step approach to guide EMC and Board members in verifying 208 scientific integrity and validity of the research, and interprets the results of the scientific research as to 209 the implications for management and policy.
- 210 Two EMC members work with the Principal Investigator(s) of a project to complete the required 211 document, which is then presented to the EMC and amended as necessary prior to presentation to the 212 Board. This process provides an avenue for members to report to the Board with a screening and 213 objective assessment of the scientific results received by the EMC at the conclusion of a given project. 214 Further it can include a high-level assessment of the trade-offs and outcomes of different management 215 practices based on EMC-funded research results, as described in the CRA guidelines (EMC 2021). The 216 role of the EMC is not to determine the "best" course of action for policymakers or managers; rather, it 217 is to provide the Board details as to the strength of the science conducted and an assessment of possible 218 policy implications based on science results. Thereafter, the Board determines whether rule changes 219 and policy changes are merited given that information.

### 3.0 GUIDELINES FOR EMC-FUNDED RESEARCH

221 New research proposals are assessed by the EMC for scientific rigor and integrity, and the likelihood and 222 ability of the proposed research in answering the critical monitoring questions. This section describes 223 acceptable study designs and methods that EMC-supported research projects should generally follow, 224 including content on: recommended protocols for field and laboratory methods; selection of 225 appropriate temporal and geographic scale; statistical analysis; reporting guidance and assessment; 226 evaluation and utilization of project results; how the AM framework may be utilized to evaluate the 227 relationships between scientific research results and Board-developed policies; and how policy (i.e., the 228 FPRs and associated regulations) may need to be altered in response to project results.

## 3.1 Study Design within an Adaptive Management Framework

- Adaptive management "provides a framework for making good decisions in the face of critical uncertainties, and a formal process for reducing uncertainties so that management performance can be improved over time" (Williams et al. 2009). The AM process facilitates learning "not by trial and error, but by a structured process," resulting in reduced uncertainty (Allen and Gunderson 2011). To further account for the complexity and uncertainty surrounding natural resource management, EMC-sponsored study protocols, and EMC and Board responses to results, will be embedded within an adaptive resource management model (Williams et al. 2009), summarized as:
  - (1) Define research objectives and scope of management to be studied

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- 238 (2) Develop operational plans to meet the objectives
- 239 (3) Implement plans
- 240 (4) Collect information about impacts of plans
- 241 (5) Evaluate collected information considering stated objectives
  - (6) Adjusting plans as informed by new information
- 243 Each of the steps in the AM cycle, and its relevance for the EMC, is elaborated below.

## (1) Define research objectives and scope of management to be studied.

Studies considered by the EMC must be designed to address: (1) existing or proposed forest management practices; and (2) objectives as defined through legislation (e.g., ESA, FPA), FPRs and associated regulations, and/or by stakeholders. Studies should state the management objectives being addressed, and include relevant research questions, which can include ecological, economic, and social metrics, as appropriate. Objectives should be attainable with the data collection and analysis methods described. This step in the AM cycle is paralleled by Step 1 (Research Objectives) in the Adaptive Management Framework (Figure 2).

## (2) Develop operational plans to meet objectives -AND- (3) Implement plans.

The EMC will support evaluation of project impacts from forest management activities implemented by landowners, managers, and researchers, which may include any activities of interest described in a management plan (e.g., a Timber Harvesting Plan). Research designs may be observational (e.g., testing existing management or conditions, or analyzing existing datasets) or experimental. In either case, anticipated outcomes of forest management and contributions toward achieving defined objectives will be described based on a thorough literature review outlining existing knowledge and research gaps.

Studies will develop sampling designs using peer-reviewed literature or pilot tests to determine population variability (if applicable) and will include statistical power analyses to determine adequate sample sizes and ensure that differences, if present, can be detected with the selected experimental and analytical methods. Scale may play an important role in detecting statistically significant differences and can strongly impact variability (see Section 3.2.1 for a discussion of appropriate scale). The high natural variability commonly found in natural systems can make finding appropriate comparative groups difficult, as the goal is to have these groups as similar to each other as possible to allow for the detection of differences.

Monitoring studies must have valid study designs to ensure proper inference and application of study results to management. There are a variety of potential approaches to design effectiveness monitoring studies. For example, populations may be sampled by comparing response variables from one set of existing management practices with another set (e.g., treatment-control). A second approach is using experiments where treatments are deliberately prescribed and randomly assigned to experimental units. The advantage of the experimental approach is that the treatments may be of greater or different forest management intensities than the current FPRs allow, and the results of an experiment can provide information that would not be available from a simple observational study. This step in the AM cycle is paralleled by Steps 2 (Study Design) and 3 (Implementation) in the Adaptive Management Framework (Figure 2).

#### (4) Collect information about impacts of plans.

The EMC will rely on information collected through monitoring, which can take multiple forms, including baseline monitoring (measuring current conditions); trend monitoring (measuring attributes over time); effectiveness monitoring (measuring whether objectives of a project have been met); and validation monitoring (testing whether models are accurate).

Of note, anadromous fish monitoring warrants additional consideration when developing monitoring methods. Anadromous fish reside most of their adult life in the ocean and return to freshwater to spawn; although, juveniles and adults of some species may hold in freshwater for extended periods while others spend more of time in the ocean. Chinook salmon (*Oncorhynchus tshawytscha*), coho salmon (*Oncorhynchus kisutch*), and steelhead trout (*Oncorhynchus mykiss*) in California have complex life cycles, not only among the different species, but also among the different runs (e.g., winter vs. spring run) of species. This complexity, along with the quality and/or abundance of available data and other confounding factors (e.g., climate change, ocean conditions, predator-prey dynamics, etc.), may cause difficulties in identifying correlations between fisheries populations and timber harvesting practices or restoration projects, particularly at the reach or watershed scale.

Determining impacts to fish populations requires intensive, multi-year monitoring, as long-term trends may not be detectable for many years due to high natural variability, as well as the complexity and variation of life histories. Habitat data are relatively easy to collect, less costly, and less intensive than monitoring for populations. It is also relatively easier to document changes—positive or negative—from timber harvesting practices or restoration projects at a reach or watershed scale within a short timeframe. Various types of stream habitat monitoring allow managers to make inferences on potential impacts to fish populations from timber operations. For these reasons, the EMC will focus primarily on stream habitat monitoring and, when available, will use fish population data as a basis to evaluate the effectiveness of specific FPRs and associated regulations. Research results will be collected to answer critical monitoring questions about the impacts of the activities being evaluated. This step in the AM cycle is paralleled by a portion of Step 4 (Monitoring Results) in the Adaptive Management Framework (Figure 2).

## (5) Evaluate collected information in light of stated objectives.

The EMC will evaluate the results for evidence of consistency with the project's identified objectives. Analysis of the data will frequently take the form of statistical analysis, using either frequentist or Bayesian statistical methods. However, data may take multiple forms and they should be analyzed according to the research questions posed. At times, analysis and subsequent inference may need to rely on expert opinion, especially when statistical analysis is inconclusive. This step in the AM cycle is paralleled by a portion of Step 5 (Evaluation) in the Adaptive Management Framework (Figure 2).

#### (6) Adjust plans as informed by new information.

Research results can be utilized to determine if changes in the FPRs and associated regulations outside the existing allowed practices might be advisable. Final project reports are presented to the EMC and the Board and refined in an iterative and interactive process at publicly noticed open meetings led by the EMC, followed with review by the Board. If determined to be prudent, proposals for changes to

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- 316 regulations may follow as initiated by the Board and standing committees, and the Forest Practice
- 317 Committee (FPC) in particular. This step in the AM cycle is paralleled by Step 6 (Policy Rule or
- 318 Modification) in the Adaptive Management Framework (Figure 2).

## 3.2 Additional Study Design Considerations

#### 3.2.1 Appropriate Scale

- 321 This section provides guidance for the selection of appropriate spatial and temporal scales when
- designing a monitoring study. The selection of appropriate scales for a monitoring study requires a
- 323 review of current knowledge and professional judgment. Selection must correspond to the specific study
- 324 objectives, which should define the resource of concern (e.g., water quality), the controlling factors
- affecting the resource, and the geographic scope of those controlling processes (e.g., hillslope, reach, or
- watershed scale). Using an AM framework, experience and refinements made from initial study phases
- 327 can be used to adjust temporal and spatial scales so that study objectives are achieved. To address more
- 328 complex study objectives, a monitoring plan framework of nested and cross-referenced monitoring
- 329 studies at a range of scales can be applied (MacDonald 2000). Such a framework can be used to identify
- 330 linkages and increase certainty in cause-and-effect relationships for complex studies, as well as save on
- costs and resources over time (Cafferata and Reid 2013).

## Spatial or Geographic Scale

- 333 Spatial scale defines the geographic area of a study such as a road segment, hillslope, or watershed. It is
- an objective of the EMC that research should plan to provide maximum insights for broader application
- in other areas of the state, to the degree feasible. However, monitoring at large spatial or temporal
- scales increases the number and complexity of controlling processes, and dependent on the questions
- posed and spatial scale chosen, this has the potential to make it difficult to discern specific linkages
- 338 between a controlling process and resource of concern. Therefore, spatial scale must be carefully
- managed in developing monitoring questions and objectives (MacDonald and Coe 2007).

#### Temporal Scale

- Temporal scale defines the period of interest; in forest practice, this may be as short as one storm event,
- or could span several decades. Most FPR effectiveness monitoring studies to date are directed at
- effectiveness over one- to four-year periods (e.g., Brandow and Cafferata 2014). For studies conducted
- over time with repeated measures, controlling processes should be identified as deterministic or
- 345 stochastic.
- 346 Deterministic processes are finite and produce the same result for a given set of input variables,
- 347 whereas stochastic (i.e., probabilistic) processes are indeterminate: they produce a range of possible
- outcomes defined by a probability distribution. The temporal scale of a study should be at least as long
- as the duration of controlling processes relevant to the study objectives, including lag times. Temporal
- and spatial scales are not effortlessly separated, and knowledge of variability over time and space is
- 351 necessary.

#### 3.2.2 Rare or Large Event Monitoring

An effectiveness monitoring program that relies on annual measurements may not capture the information necessary to determine the effectiveness of the FPRs relative to large, frequent, or rare events. Kirchner et al. (2001) found that catastrophic erosion events are infrequent and of short duration, but can control long-term sediment yield, although they also noted that management activities may alter the probability or magnitude of catastrophic events. Since these events are rare and can be difficult to capture with infrequent or short-term monitoring, they should be proactively targeted for effectiveness monitoring. Therefore, a different approach to standard monitoring is required to detect and respond to large or rare events immediately following occurrence and thereafter. This type of monitoring will require that a reserve of funds be set aside to respond immediately following the occurrence of such events to determine the effectiveness of the FPRs—an approach sometimes referred to as "post-mortem" monitoring (Stewart et al. 2013).

A critical component of any monitoring or research design is to identify the potential for rare or large events that would trigger the need for "post-event" monitoring and allocate needed resources should such an event occur. Timing can be critical, as much of the forestry monitoring or research evidence can quickly fade away or be lost during restoration activities or other management activities.

Once a rare or large event has occurred, the following procedure should be implemented:

- (1) The project proponent will notify the EMC as soon as possible regarding the event; the EMC will work with the project proponent to review the event and determine if the event qualifies as a rare or large event, as identified in the study plan.
- (2) The pre-approved study plan will be reviewed and modified to best match the conditions that resulted from the rare or large event. Minor adjustments to the monitoring or research plan should be made and then executed without delay.

#### 4.0 EMC PROJECT DEVELOPMENT AND MANAGEMENT

## 4.1 Project Solicitation and Initial Review

The EMC generally awards effectiveness monitoring research projects on an annual basis. In fiscal year (FY) 2021/2022 and prior, projects were awarded as contracts. Beginning in 2022/23 FY, projects are solicited through a once-a-year Grant Solicitation. The solicitation for project proposal is usually released at the start of the FY in July (also see Figure 3 for general timeline), although the solicitation may be released sooner in future years. Prospective projects must be proposed to the EMC using the Initial Concept Proposal (ICP), which is a form that must be submitted electronically by a specified date and time (typically September). All ICPs that are not submitted by the specified deadline in the solicitation, are not complete, or are outside the scope of the EMC will be rejected. All ICPs that are not submitted by the specified deadline in the RFP, are not complete, or are outside the scope of the EMC will be rejected.

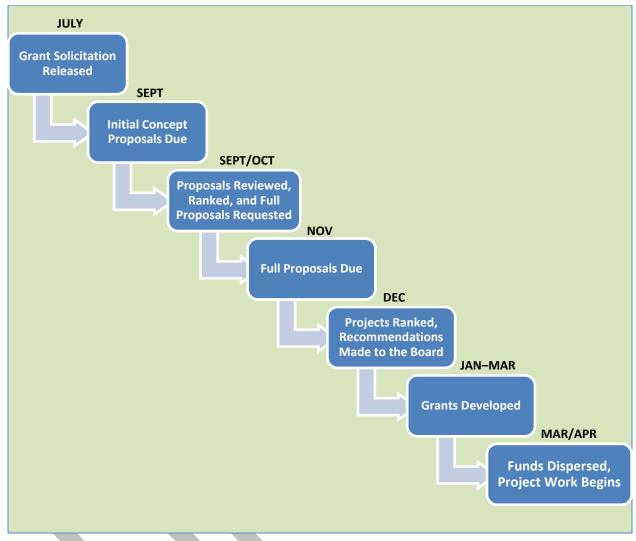


Figure 3. EMC Project Solicitation, Submission, Selection, and Funding General Timeline.

The EMC conducts a preliminary technical review at a publicly noticed open meeting, considering the completeness of the proposals and whether they are within the scope of the Research Themes and CMQs (EMC 2022c), which are available on the <a href="EMC website">EMC website</a> (State of California 2022b). At this meeting, which typically occurs in the late summer or fall, the EMC sends an email invitation the Principal Investigator (PI) for any ICPs on which it would like to see a Full Project Proposal (FPP). Detailed instructions for completing and submitting the ICP are given in the grant guidelines, which can be found on the EMC website under the section titled "Project Applicants," along with other related documents (i.e., the ICP and FPP).

### 4.2 Project Ranking and Selection

Applicants may reference the CRA (EMC 2021), which provides additional information on how projects will be evaluated once complete, which provides further guidance as to the expectations of EMC-funded

- research. The EMC will conduct a thorough technical review of all FPPs that are received by the indicated due date. When a FPP is deemed complete and ready for ranking, EMC members will individually rank each project and the average ranking score will be calculated for each project. No specific minimum average ranking score is required for support; rather, individual project scores will be considered relative to other project scores.
- 405 Once all FPPs have been ranked, the EMC members discuss the projects in detail, and vote whether to 406 allocate available EMC funds to the project proposed, taking into consideration the project ranking 407 score, likelihood of effectively testing the effectiveness of the FPRs, and the requested budget. Ranking, 408 discussion, and voting takes place during regular, publicly noticed meetings of the EMC. The EMC may 409 decide to recommend funding a proposal in full, in part, or not at all. The Board will make the final 410 funding decision. Subsequent to ranking actions, both written notes of the meeting and ranking results 411 are published on the EMC's website. Principal Investigators will be notified of their project ranking, and 412 any comments regarding their project referred to them from the Committee.

#### 4.2.1 Ranking Metrics

- The metrics used for ranking proposed EMC projects were modeled on the Cooperative, Monitoring, Evaluation and Research Committee (CEMR) (established by the State of Washington Forest Practices
- Board) general method for ranking projects. This was deemed prudent during the initial formation of the
- 417 EMC, as CEMR is roughly similar in scope and mission as the EMC and is a well-respected governmental
- advisory committee (Forest Practices Board 2022). Proposals will be evaluated based on the guidelines
- described in Section 3.0, and ranked in five categories (see Figure 4).

## **Critical Question(s)** Proposed monitoring project addresses one or more EMC critical monitoring questions with appropriate study design and experimental methods. Projects addressing multiple themes and critical monitoring questions will be ranked higher. Approximate time frame required for results that may be used by the Board in an evidence-based approach in rule revision(s) will also be considered. **Scientific Uncertainty** Projects will be ranked higher when the current scientific understanding of effectiveness in the FPRs and associated regulations is incomplete or not validated. This ranking is weighed twice (2 times) the weight of other rankings. Geographic Proposed project has broad geographic application to California **Application** forestlands—both public and private—will be ranked higher than those with limited geographic applicability. Projects need not be physically located in California to produce findings that apply to multiple areas in the State but should be located in areas that are applicable to systems or areas within California. Collaboration Projects with relatively more actively contributing collaborators with & Feasibility substantive expertise and multi-disciplinary approaches will rank higher. Feasibility of monitoring project to meet stated goals and objectives within expected budget and timelines needed by the EMC, Board, or stakeholders. On a categorical scale of 1 to 5, reviewers should refer to the following guidance when reviewing and ranking a proposal:

1 = Does not meet any portion of the Ranking

2 = Does not meet key portions of the Ranking

3 = May meet some portions of the Ranking, either key or ancillary

4 = Meets key portions of the Ranking and does not address ancillary portions

5 = Meets all portions of the Ranking

**Figure 4.** Ranking of proposed effectiveness monitoring projects.

Projects will receive higher ranking when they have a broad array of collaborative partners involved with substantive expertise in the proposed study. This is to encourage multidisciplinary approaches in the proposals. Project proponents are encouraged to collaborate with state and federal agencies, universities, private industry, non-governmental organizations (NGOs), watershed groups, and others. Past performance in delivering timely, acceptable monitoring reports within available budgets will be considered.

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## 427 **4.2.2 Consideration of Funding Request**

- 428 The EMC reports the amount of funding requested, but it is not a ranking criterion. The proposed
- 429 monitoring projects need to describe existing collaboration and funding sufficient to ensure achieving
- 430 the stated goals and objectives of monitoring. Proposals must clearly state the amount of funding
- 431 requested from the EMC. Project proponents shall provide the information on the requested funding in
- 432 proportion to the total project budget, and any sources, types, and amounts of matching funding or
- other resources. Projects requesting more than the amount available may not be funded, or partial
- 434 funding may be recommended by the EMC.

## 4.3 Project Management

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- 436 The following describes the process of contract development, implementation, periodic management
- and assessment, and final reporting.

#### 438 **4.3.1 Proposal Agreement Development and Administration**

- 439 Project agreements will be developed by Board staff under guidance of the Department of Forestry &
- 440 Fire Protection ('CAL FIRE') contracting or grants staff. It is critical that project selection is completed as
- early as possible in the fiscal year to ensure that deadlines related to developing the project agreements
- can be met, and funds are encumbered in the appropriate fiscal year. Beginning in 2022/23 FY, the EMC
- solicited projects through a once-a-year Grant Solicitation.

#### 444 **4.3.2** Status Reports and Presentations

- EMC members and staff, as well as Board and agency staff as needed, will work closely with Principal
- Investigators to manage the current and ongoing project workload. The EMC implemented a new
- communication system in 2020 in which individual committee members are assigned as Project Liaisons,
- and regularly check-in with PIs to ensure project progress and deliverables are on track for EMC and
- Board review. Project Liaisons or PIs are also asked to provide project updates at regularly scheduled
- 450 EMC meetings., approximately four times per year. Principal Investigators will provide at least bi-annual
- 451 updates on project status and progress by no later than June 30<sup>th</sup> and December 31<sup>st</sup> of each year.
- 452 Presentations are requested by the EMC when key results have been collected, or events have occurred
- 453 that impact the project, and PIs may also initiate project presentations at committee meetings.

## 454 4.3.3 Final Reports, Presentations, and Publications

- 455 Final deliverables will vary depending on the project proposal and agreed-upon deliverables. Any project
- 456 presentations are given during open, publicly noticed meetings of the EMC. In general, a final project
- report and a live presentation shall be provided by the PI to the EMC. Reports shall include descriptions
- 458 of purpose and need, scientific methods, technical and/or statistical analysis, results, evaluation of
- 459 implications for resources and forest management operations, and scientific uncertainties or possible
- 460 limitations of results. Any publications, presentations, or other forms of project reporting given to other
- organizations, or published papers or reports, should also be shared with the EMC within 12 months of
- official publication date, and these will be posted to the EMC website.
- 463 As discussed in Section 2.2, two members of the EMC work with the PI to synthesize project results into
- 464 the CRA for translation of scientific results to the EMC, and these members will present the results of

- the CRA to the EMC at an open, publicly noticed meeting. Thereafter, the final CRA shall be submitted to
- 466 the appropriate Board committee. Reports and presentations in any form shall not provide policy or
- regulatory recommendations, though considerations can be discussed. Further, the EMC shall suggest
- relevant needs for potential further refinement of study methods to address any significant limitations
- and remaining scientific uncertainty. All final reports will be made available to the public on the EMC
- 470 webpage. Development of possible rule language changes based on results and findings of EMC reports,
- 471 if necessary, shall be initiated by the relevant Board committee for review and comment prior to
- 472 submittal to the full Board.

## 4.4 EMC Supported Monitoring Projects

- Details on past and current EMC supported projects are available on the EMC Website (State of
- 475 California 2022) and include project proposals along with all other deliverables related to the project,
- 476 including presentations, videos, technical reports, or other products. The EMC Annual Report and
- Workplan (EMC 2022d) and archived versions from past years, available on the EMC website (State of
- 478 California 2022) also provide detailed status updates on active or recently completed EMC-funded
- 479 projects.

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### 480 **5.0 SUMMARY**

- 481 In conclusion, the EMC supports and funds effectiveness monitoring research that seeks to answer or
- 482 further clarify information about critical monitoring questions related to the impacts of the FPRs and
- 483 related regulations. Based on resultant scientific reports, presentations, publications, and a final
- assessment (i.e., CRA), the EMC translates the results of research to the Board, which utilizes an iterative
- 485 Adaptive Management Framework to further refine forestry-related rules and regulations based on
- 486 evidence-based effectiveness monitoring.

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